

## Message Text

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TO USDEL SECRETARY PRIORITY

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E.O. 11652: N/A

TAGS: SOPN (KISSINGER, HENRY A.)

SUBJECT: TRAVELLING PRESS REPORTAGE, EVENING, MONDAY,  
SEPTEMBER 1

FOR AMBASSADOR ANDERSON FROM S/PRS (FUNSETH)  
NO. 46

WIRES:

UPI - GROWALD FROM JERUSALEM: "ISRAEL INITIALED AN INTERIM  
PEACE SETTLEMENT WITH EGYPT MONDAY AND SECRETARY OF STATE  
KISSINGER SAID IT WAS THE FIRST STEP TOWARD ENDING WAR  
BETWEEN ARABS AND JEWS IN THE MIDDLE EAST. HE THEN FLEW  
TO ALEXANDRIA TO WITNESS THE EGYPTIAN SIGNING. . .

"THE SUCCESSFUL CONCLUSION TO KISSINGER'S 12 DAYS OF  
SHUTTLE DIPLOMACY LEFT ONLY ONE MAJOR OBSTACLE IN THE WAY  
OF THE SETTLEMENT -- APPROVAL BY THE U.S. CONGRESS OF A  
KEY SECTION OF THE PACT CALLING FOR THE PRESENCE OF  
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AMERICAN CIVILIANS BETWEEN THE CEASE-FIRE LINES.

"THE INITIALING IN JERUSALEM CAME AFTER THE ISRAELI CABINET  
APPROVED THE AGREEMENT BY A VOTE OF 18-0, WITH ONE

ABSTENTION, AND THANKED THE UNITED STATES FOR MEDIATING IT.

"HAVING TAKEN THIS STEP PERHAPS THE PARTIES WILL GAIN SOME CONFIDENCE TO TAKE FURTHER STEPS TOWARD PEACE,' KISSINGER TOLD REPORTERS.

"IN ALEXANDRIA, TAHMIN BASHIR, PRESS SECRETARY TO PRESIDENT SADAT, SAID HIS GOVERNMENT HOPES THAT 'ALL PEACELOVING GOVERNMENTS AND NATIONS SHOULD CONTINUE THE MOMENTUM THAT STARTED WITH THIS THRESHOLD OF LAUNCHING A NEW ACCELERATED PEACE MOMENTUM AND A JUST PEACE FOR EVERYBODY IN THE MIDDLE EAST.'

"UNDER THE PACT ISRAEL CEDED SINAI TERRITORY, INCLUDING THE ABU RUDEIS OIL FIELDS, TO EGYPT IN RETURN FOR EGYPTIAN PLEDGES NOT TO USE FORCE, NOT TO BLOCKADE THE RED SEA AND TO ALLOW ISRAELI CARGOES THROUGH THE SUEZ CANAL.

"THE KEY PROPOSAL CALLS FOR UP TO 200 AMERICAN CIVILIAN VOLUNTEERS TO OPERATE THREE MANNED AND THREE UNMANNED (SIC) ELECTRONIC EARLY WARNING BASES IN THE ZONE BETWEEN THE EGYPTIAN AND ISRAELI ARMIES IN THE SINAI DESERT, BATTLEGROUND OF FOUR ARAB-ISRAEL WARS THE PAST 27 YEARS.

"THE KEY AGREEMENT PROVISIONS INCLUDE:

-- EGYPTIAN-ISRAEL CONFLICTS AND TROUBLE 'IN THE MIDDLE EAST WILL NOT BE RESOLVED BY MILITARY FORCE BUT BY PEACEFUL MEANS.'

-- BOTH NATIONS "HEREBY UNDERTAKE NOT TO RESORT TO THE THREAT OR USE OF FORCE OR MILITARY BLOCKADE AGAINST EACH OTHER.'

-- ISRAEL AND EGYPT WILL SET UP A JOINT COMMISSION AND UNCLASSIFIED

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SETTLE PROBLEMS BETWEEN THEM.

-- 'NONMILITARY CARGOES DESTINED FOR OR COMING FROM ISRAEL SHALL BE PERMITTED THROUGH THE SUEZ CANAL.'

-- THE TWO NATIONS AGREED THE ACCORD IS TO BE RENEWED YEAR BY YEAR BUT IS OPEN-ENDED.

-- IT IS NOT A FINAL PEACE AGREEMENT.

"UNDER THE AGREEMENT, EGYPTIAN LINES EAST OF THE SUEZ CANAL WILL ADVANCE TWO TO SIX MILES AND THE UN BUFFER ZONE WILL BE EXPANDED TO 25 MILES WIDE.

"BESIDES THE FIVE PAGE AGREEMENT, THE TWO SIDES AGREED UPON AN ANNEX DETAILING GUIDELINES FOR CARRYING OUT

THE MILITARY ASPECTS OF THEIR SETTLEMENT.

"IT INCREASES THE NUMBER OF TROOPS EGYPT CAN HAVE EAST OF THE CANAL FROM 7,000 TO 8,000 AND THE NUMBER OF TANKS FROM 30 TO 75.

"A SENIOR U.S. OFFICIAL TOLD REPORTERS THAT THIS WILL COMPLICATE ISRAEL'S MILITARY POSTURE IN THE SINAI BUT NOT DAMAGE IT.

"NOT SPELLED OUT IN THE DOCUMENTS WAS THE EXPECTED MASSIVE INCREASE IN AMERICAN AID TO ISRAEL, WHICH FOR THE FIRST TIME IS PUTTING HER TRUST IN DIPLOMACY AS WELL AS ON HER ARMED FORCES.

"OTHER PROVISIONS INCLUDED:

-- A MIXED WORKING PARTY WILL MEET IN GENEVA IN FIVE DAYS TO PREPARE A DETAILED PROTOCOL FOR IMPLEMENTING THE AGREEMENT.

-- RECONNAISSANCE PLANES OF EACH SIDE WILL BE ALLOWED TO FLY TO THE MIDDLE LINE OF THE UN ZONE ON AN AGREED SCHEDULE.

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-- NO ARMS WILL BE KEPT AT THE ELECTRONIC STATIONS EXCEPT FOR SMALL ARMS.

-- TRANSFER OF THE OIL FIELDS WILL BEGIN WITHIN TWO WEEKS OF THE SIGNING AND BE COMPLETED WITHIN EIGHT WEEKS.

-- REDEPLOYMENT OF FORCES WILL BE COMPLETED WITHIN FIVE MONTHS OF THE SIGNATURE ON THE PROTOCOL.

"FORMAL SIGNING WAS EXPECTED IN GENEVA LATER IN THE WEEK."

GROWALD LATER FILED THAT BEFORE FLYING TO ALEXANDRIA, KISSINGER SIGNED SEPARATE AGREEMENT BETWEEN U.S. AND ISRAEL "ON STATIONING US CIVILIAN VOLUNTEERS IN THE UN BUFFER ZONE." HE ALSO QUOTED KISSINGER THAT "WE HAVE SPENT REALLY MONTHS TOGETHER ON THE VERY COMPLICATED AND OFTEN PAINFUL PROCESS ON BEGINNING THE ROAD TOWARD PEACE IN THIS AREA." GROWALD ADDED THAT HAK IS EXPECTED TO GO TO SAUDI ARABIA FROM EGYPT AND ON TO JORDAN AND POSSIBLY SYRIA BEFORE RETURNING U.S. LATE WEDNESDAY.

AP - SCHWEID FROM ALEXANDRIA: "EGYPT AND ISRAEL INITIALED A NONAGGRESSION AGREEMENT TODAY THAT SECRETARY KISSINGER SAID COULD SET THE STAGE FOR PEACE IN THE MIDDLE EAST.

"EGYPTIAN MILITARY AND CIVILIAN OFFICIALS WROTE THEIR INITIALS ON THE PACT IN THIS MEDITERRANEAN CITY AS THEY WERE WATCHED BY KISSINGER AND EGYPTIAN PRESIDENT SADAT, BOTH SMILING BROADLY . . .

"MAJOR PROVISIONS CALL FOR ISRAEL TO MAKE AN ADDITIONAL WITHDRAWAL IN THE SINAI DESERT AND SURRENDER THE ABU RUDEIS OILFIELDS IN EXCHANGE FOR POLITICAL CONCESSIONS FROM EGYPT. U.S. TECHNICIANS WOULD HELP MAN SURVEILLANCE OUTPOSTS BETWEEN THE EGYPTIAN AND ISRAELI LINES . . ."

(THIS WAS ONLY SCHWEID PIECE CARRIED ON CITY WIRE) (NOTHING FROM NELS O

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NETWORKS:

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ABC EVENING NEWS: INTRODUCING KOPPEL, ABC'S SMITH SAID ISRAELIS AND EGYPTIANS TODAY INITIALED INTERIM SINAI ACCORD PRESENTED TO THEM BY KISSINGER.

KOPPEL: "IT HAD BEEN A GRUELING CLOSE TO AN EXHAUSTING SHUTTLE -- AN ALL-NIGHT NEGOTIATING SESSION FROM WHICH SECRETARY KISSINGER AND ISRAELI FOREIGN MINISTER ALLON EMERGED SHORTLY AFTER DAWN. THEIR FACIAL EXPRESSIONS SPOKE MORE ELOQUENTLY OF WHAT HAD BEEN ACHIEVED THAN THEIR CAUTIOUS LANGUAGE. THE ISRAELI CABINET, AFTER ALL, STILL HAD TO GIVE ITS APPROVAL TO THE AGREEMENT."

KISSINGER: "WELL, WE'VE BEEN MEETING FOR ABOUT TWO HOURS (SIC) ATTEMPTING TO IRON OUT THE REMAINING TECHNICAL PROBLEMS AND I THINK WE HAVE SUBSTANTIALLY DONE SO."

KOPPEL: "THE CABINET MEETING BEGAN AT 8:30 THIS MORNING AND CONTINUED FOR MOST OF THE DAY. BUT WHEN IT WAS OVER THE AGREEMENT HAD BEEN UNANIMOUSLY APPROVED.. ISRAEL'S CHIEF OF STAFF, GEN. MORDECAI GUR, INITIALLED THE AGREEMENT AT ONE END OF THE TABLE, WHILE AT THE OTHER END, AVRAHAM KIDRON, THE DIRECTOR-GENERAL OF THE MINISTRY OF FOREIGN AFFAIRS, DID THE SAME. AS KISSINGER SIGNED A DOCUMENT CONTAINING AMERICAN PROPOSALS, FOREIGN MINISTER ALLON LEANED OVER TO UNDERSECRETARY OF STATE JOSEPH SISCO AND MURMURED: 'WELL, JOE, IT WASN'T EASY. PRIME MINISTER RABIN ECHOED THAT THEME. RABIN: "WE BELIEVE THAT THE CAUSE OF PEACE (INDISTINCT) GREAT RISKS FOR ITS ACHIEVEMENT."

KISSINGER: "THE ROAD TO PEACE HAD TO BE TRAVELED AT SOME POINT, AND THE FIRST STEP WAS BOUND TO BE DIFFICULT."

LATE THIS EVENING THE ENTIRE PROCEDURE WAS REPEATED IN ALEXANDRIA, EGYPT AND THIS IS HOW IT LOOKED AS MONITORED BY ISRAELI TELEVISION HERE IN TEL AVIV. HAVING CONVINCED THE GOVERNMENTS OF ISRAEL AND EGYPT, HOWEVER, KISSINGER'S ONLY REMAINING OBSTACLE IS THE U.S. CONGRESS, AND HE WILL TRY TO ASSURE ITS MEMBERSHIP THAT THE VAST UNCLASSIFIED

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SUMS OF MONEY GOING TO ISRAEL ARE ONLY SLIGHTLY MORE THAN THE U.S. COMMITMENT TO ISRAEL WOULD HAVE REQUIRED ANYWAY. AS FOR THE AMERICAN TECHNICIANS, AND THE SUGGESTION OF AMERICANS BECOMING ENSNARED IN A VIET-NAM -TYPE INVOLVEMENT, KISSINGER WILL ARGUE THAT HERE, BOTH SIDES HAVE REQUESTED THE AMERICAN PRESENCE. AND, PERHAPS MOST COMPELLING OF ALL, HE WILL POINT OUT THAT THE AGREEMENT HAS ALREADY BEEN SEALED AND FAILURE TO APPROVE

THE TECHNICIANS WOULD WRECK THE WHOLE DEAL."

SMITH COMMENTARY LATER IN PROGRAM MADE PRINCIPAL POINTS THAT NEW AGREEMENT IS SIGNIFICANT ACCOMPLISHMENT, AND THAT IT IS ONLY PART -- THE "EASIEST PART" -- OF OVERALL MIDDLE EAST SETTLEMENT.

WITH BROKAW LEAD-IN.

BROKAW: "ISRAEL AND EGYPT TODAY FORMALLY APPROVED AN INTERIM PEACE AGREEMENT, A DOCUMENT PRESIDENT FORD CALLED THE MOST HISTORIC OF THIS DECADE, PERHAPS THE MOST HISTORIC OF THIS CENTURY. THE AGREEMENT, NEGOTIATED BY SECRETARY KISSINGER, INCLUDES THE USE OF AMERICAN TECHNICIANS, AND IT IS TO RUN FOR THREE YEARS."

VALERIANI: "MEMBERS OF THE ISRAELI CABINET WERE CALLED INTO SESSION THIS MORNING TO DISCUSS THE AGREEMENT. THEY APPROVED IT UNANIMOUSLY ON THE CONDITION THAT THE U.S. CONGRESS AUTHORIZES THE USE OF AMERICAN TECHNICIANS TO MAN EARLY WARNING STATIONS IN THE SINAI TO GUARD AGAINST A SURPRISE ATTACK BY EITHER SIDE. WHILE THE CABINET DELIBERATED, KISSINGER WORKED IN HIS HOTEL SUITE, COMMUNICATING WITH EGYPT BY CABLE TO CLEAN UP A FEW REMAINING DETAILS. HE TALKED TWICE BY PHONE WITH PRESIDENT FORD, ONCE TO REPORT THE AGREEMENT HAD BEEN REACHED, AND AGAIN AFTER THE CABINET HAD APPROVED IT. TONIGHT, AT THE PRIME MINISTER'S OFFICE, ISRAELI MILITARY AND CIVILIAN OFFICIALS INITIALED THOSE PARTS OF THE AGREEMENT WHICH WERE MADE PUBLIC. MANY OF THE EGYPTIAN

POLITICAL CONCESSIONS AND VARIOUS AMERICAN PROMISES

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TO ISRAEL WERE NOT MADE PUBLIC. KISSINGER AND PRIME MINISTER RABIN SIGNED THE PROPOSAL FOR STATIONING AMERICANS IN THE SINAI, AND THEY TALKED ABOUT THEIR HOPES FOR WHAT THIS AGREEMENT WILL ACCOMPLISH.

RABIN: "WE BELIVE THAT THE CAUSE OF PEACE (AGAIN INDISTINCT) THE GREAT RISKS FOR ITS ACHIEVEMENT."

KISSINGER: I SHARE YOUR HOPE, MR. PRIME MINISTER, THAT THE AGREEMENT INITIALLED TODAY WILL HAVE A SIGNIFICANCE BEYOND ITS TERMS, AND THAT IN ITS IMPLEMENTATION THE PEOPLE OF THIS AREA AND THE PEOPLE OF ISRAEL WILL FIND AN OPPORTUNITY TO BEGIN, FOR THE FIRST TIME IN A GENERATION AND FOR THE FIRST TIME IN THE HISTORY OF ISRAEL, TO LIVE IN PEACE. I HOPE THAT THE IMPLEMENTATION OF THIS AGREEMENT AND THE DOCUMENT THAT WE HAVE INITIALLED TODAY WILL BE REMEMBERED AS THAT POINT WHERE PEACE AT LAST BEGAN IN THE MIDDLE EAST. THANK YOU."

VALERIANI: "PENDING CONGRESSIONAL APPROVAL, THE AGREEMENT CALLS FOR SETTING UP FIVE MONITORING POSTS IN THE SINAI -- ONE MANNED BY ISRAELIS AND AMERICANS, ONE BY EGYPTIANS AND AMERICANS, AND THREE MANNED ONLY BY AMERICANS. THE TOTAL NUMBER OF AMERICANS WILL NOT EXCEED TWO HUNDRED. THERE WILL BE THREE UNMANNED ELECTRONIC LISTENING POSTS AS WELL. MORE THAN FIVE MONTHS AGO, KISSINGER WALKED OUT OF THAT DOOR, DESPONDENT AFTER THE BREAKDOWN OF THE TALKS BETWEEN EGYPT AND ISRAEL. AND HE DESPAIRED OVER THE PROBABILITY OF ANOTHER WAR. BUT AFTER THAT, THE U.S. APPLIED HEAVY DIPLOMATIC PRESSURE ON ISRAEL AND PROMISED LARGE-SCALE ECONOMIC AND MILITARY AID, PLUS STRONG POLITICAL BACKING. EGYPT MADE SOME POLITICAL CONCESSIONS. AND EVERYBODY INVOLVED DECIDED THAT ANOTHER INTERIM AGREEMENT WAS PREFERABLE TO ANOTHER ROUND OF MIGHTING. THE OUTCOME WAS THIS FIRST AGREEMENT BETWEEN ARABS AND ISRAELIS THAT IS NOT THE DIRECT RESULT OF A WAR."

BROKAW THEN FOLLOWED WITH SUMMARY OF AGREEMENT'S CHIEF POINTS.

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CBS EVENING NEWS: MUDD: "ISRAEL AND EGYPT TODAY INITIALLED THEIR NEW INTERIM SINAI AGREEMENT WHICH BOTH COUNTRIES BELIEVE WILL HELP RELAX MIDDLE EAST TENSIONS. THE AGREEMENT CULMINATES 12 DAYS OF SHUTTLE DIPLOMACY BY SECRETARY OF STATE KISSINGER. IT HELPS ERASE HIS FAILURE

LAST MARCH TO NEGOTIATE A SIMILAR TREATY."

KALB, ALEXANDRIA: "THE AGREEMENT COMMITS ISRAEL AND EGYPT, AT WAR WITH EACH OTHER FOUR TIMES IN THE LAST QUARTER OF THE CENTURY, NOT ... (GAP IN AUDIO PORTION) ... LET INK TOUCH PAPER ONLY BECAUSE OF U.S. PRESSURE. THE FORD ADMINISTRATION PLANS TO COMPENSATE ISRAEL FOR THE RISKS JERUSALEM SEES IN THE AGREEMENT BY PROPOSING MASSIVE AID TO THIS COUNTRY. THERE WILL ALSO BE AID FOR EGYPT. THE TRADE-OFF OF THE AGREEMENT IS THAT ISRAEL GIVES UP SOME OCCUPIED LAND IN THE SINAI, EGYPT GIVES SOME POLITICAL CONCESSIONS, WHICH ARE SEEN BY SOME ARAB EXTREMISTS AS A BETRAYAL OF THE ARAB CAUSE. INITIALLING DOES NOT PUT THE AGREEMENT INTO EFFECT. FOR THE ISRAELIS, IMPLEMENTATION BEGINS ONLY AFTER CONGRESS AGREES TO STATION A TOKEN NUMBER OF AMERICAN TECHNICIANS AT EARLY WARNING STATIONS IN THE SINAI. THE INITIALLING WAS FOLLOWED BY TESTIMONIALS."

RABIN: "THE AGREEMENT, AND WHAT WILL FOLLOW IT, WILL OPEN A NEW CHAPTER IN THE RELATIONS BETWEEN THESE TWO COUNTRIES AND IN THE MIDDLE EAST. WE BELIEVE THAT THE CAUSE OF PEACE NEEDS TO TAKE RISKS FOR ITS ACHIEVEMENT. THE NEGOTIATIONS WERE NOT EASY. THE DIFFERENCES WERE WIDE AT THE BEGINNING, THEN THEY NARROWED AND NOW WE HAVE INITIALLED THE AGREEMENT."

KISSINGER: "THE ROAD TO PEACE HAD TO BE TRAVELLED AT SOME POINT. AND THE FIRST STEP WAS BOUND TO BE DIFFICULT. BUT THE AGREEMENT INITIALLED TODAY WILL HAVE A SIGNIFICANCE BEYOND ITS TERMS."

KALB: THE ISRAELI INITIALS WERE BARELY DRY WHEN KISSINGER FLEW OFF TO ALEXANDRIA WHERE A SIMILAR CEREMONY TOOK PLACE, THE FIRST TIME THESE TWO ADVERSARIES REACHED ANY KIND OF AGREEMENT NOT THE IMMEDIATE RESULT OF WAR."  
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(FYI: SECRETARY'S UN ADDRESS, AS DELIVERED BY AMBASSADOR MOYNIHAN, WAS COVERED EXTENSIVELY BY REUTERS MONDAY AFTERNOON, AND CBS CARRIED FILM EXCERPTS IN EVENING NEWS.)

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